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C O N F I D E N T I A L SECTION 01 OF 02 JERUSALEM 000580

STPDTS

NEA FOR FRONT OFFICE AND IPA. NSC FOR SHAPIRO/PASCUAL

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TAGS: PGOV PHUM PREL PTER IS KDEM KPAL KWBG
SUBJECT: FATAH SIXTH GENERAL CONGRESS: DELAY LIKELY AS PREPARATIONS CONTINUE

REF: 08 JERUSALEM 1410

Classified By: Consul General Jake Walles, per reasons 1.4 (b) and (d)

11. (SBU) Summary: The Preparatory Committee for the Fatah Sixth General Congress is not likely to complete planning in time to stage the event April 15, according to senior Fatah sources. The venue, participation lists, and political platform all remain unresolved despite a renewed determination by President Mahmud Abbas (Abu Mazen) and some senior Fatah members to hold the event. Both reformers and the "Old Guard" are scrambling to secure places for their supporters. "Grass roots" activists strongly support holding the event in the West Bank, but diaspora representatives oppose doing so. End Summary.

Congress Unlikely in April - Ambitious Agenda

12. (SBU) In separate conversations with the Consul General, PolOff, and PolSpec March 24 - 27, Fatah officials indicated that preparations for the Congress are moving ahead but the target date of April 15 set by Abu Mazen is not likely to be met. Among other issues, the Congress will select new members for the 21-member Fatah Central Committee (FCC) and 120-member Fatah Revolutionary Committee (FRC) and consider how to renew leadership legitimacy.

Fatah Reformers Push for Larger Participation

13. (C) Fatah rformers Qadora Faris, Husam Khader and Ahmad Omarvoiced frustration with FCC and FRC preparatory eforts in discussions with PolOff and PolSpec. Ol Guard efforts to limit participation to 1,200 ad to engineer Congress membership were describedby Khader as evidence of the Old Guard's resistane to reform. According to Omar, West Bank grassoots leaders meeting with Abu Mazen on March 22 emanded the number of participants be expanded to s many as 5,000, including all current and previus members of party district committees, former Ftah PLC members, and former prisoners' representtives. Abu Mazen refused, according to Omar. Fris was particularly critcal of Abu Mazen's unwillingness to support refomers and predicted the movement's inability to rspond to Hamas's challenge with internal reform ill lead to decreasing legitimacy in the eyes ofPalestinians. Faris said another election defeatwill render Fatah irrelevant as a national force i Palestinian politics, and a Congress that does ot endorse reformers will lead to an election deeat.

Venue Unresolved

14. (C) Fatah PLC Member Mohamed Dahlan told the Consu General March 24 that Abu Mazen seeks to stage he Congress at the newly completed Bethlehem conerence center. FRC and Preparatory Committee meber Ahmad Abdel Rahman told PolOff March 26 thatAbu Mazen is enthusiastic about holding the conference in the West Bank. However, according to pres reports Faruq Qaddumi (Abu Lutf), FCC member an Tunis-based diaspora leader, strongly opposed saging the Congress on "occupied Palestinian land" citing difficulties delegates resident in Lebanon and Syria would face returning from a Congressin the West Bank. Fatah Office of Mobilization eputy Chief and Preparatory Committee member JamalAl Deek told PolSpec that Cairo or Amman are themost likely candidates to host the event, though neither the Egyptian nor Jordanian governments have been approached to date. In a separate conversation with the Consul General, Sa'eb Erekat indicated that Abu Mazen will ensure that Jordan and Egypt decline the Preparatory Committee's request to hold the Congress in Amman or Cairo.

- 15. (C) Gaza-based delegates will require the consent of Hamas to attend and return, according to Dahlan and Azzam Al Ahmad, Fatah representative at the Cairo reconciliation talks and a member of the Preparatory Committee. Al Ahmad said Fatah will seek Egyptian support in facilitating safe passage of the Gaza delegation noting that participation of Gazans and members of the diaspora is widely seen as essential to the legitimacy of the Congress. Al Ahmad said national reconciliation talks in Cairo complicate preparations for the Congress, as many senior Fatah members are leaders of both the Fatah reconciliation delegations and the Preparatory Committee, including Ahmad Qurei (Abu Ala'a), Ahmad Abdel Rahman, and Azzam Al Ahmad.
- $\P6$ . (C) Fatah FRC member and former FM Naser Al Qidwa told JERUSALEM 00000580 002 OF 002

the Consul General March 26 that he did not expect the Congress to be held soon, despite optimism among some in Fatah. Citing organizational problems, the issue of the venue, Gaza participation, the reconciliation talks, and Abu Mazen's anticipated travel, Al Qidwa said energetic leadership would be required to overcome these issues but that he does not believe it will happen soon. Al Qidwa said that the focus to date has been on logistics, venue, and accreditation at the expense of substantive political, social, and economic platforms. Planners, he said, have not begun to address significant issues, such as Fatah's position on armed struggle. Citing his own resignation from the Preparatory Committee roughly 18 months ago in frustration over similar issues and lack of resolution, Al Qidwa characterized the current effort to organize the Congress as "the usual Palestinian noise."

## Comment

17. (C) While Fatah leaders widely recognize the need for the Congress, pessimism abounds among reformers anxious to end the cronyism and corruption associated with Fatah rule. Abu Mazen's leadership will be tested, and there is little confidence among the reformers that he will be able to stage a credible congress and introduce a new leadership team. With Hamas presenting a strong challenge, the need for credible reform within Fatah is growing more urgent. End comment.

WALLES